

Message Text

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ACTION EUR-25

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C O N F I D E N T I A L USNATO 0171

E.O. 11652: GDS

TAGS: PFOR, PARM, NATO

SUBJECT: CSCE: REPORT OF NATO/SPC CONSULTATIONS WITH EXPERTS

GENEVA FOR USDEL CSCE

VIENNA FOR USDEL MBFR

REF: USNATO 0155

1. SUMMARY: SPC REVIEW OF MAJOR CSCE ISSUES JANUARY 11 PROVIDED USEFUL EXCHANGE OF VIEWS TO BE CONTINUED IN GENEVA CAUCUS. DISCUSSION CONCENTRATED ON SUBSTANCE AND TACTICS OF FOLLOW-ON ISSUES. ALLIES RECOGNIZED IMPORTANCE OF THIS QUESTION AND AGREED TO CONTINUE CONSULTATIONS AT NATO TO HARMONIZE THINKING ON CSCE FOLLOW-ON ACTIVITY. EC-9 INFORMED OTHER ALLIES THAT THEY WOULD FINALIZE
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THEIR STUDY ON FOLLOW-ON TOWARD END OF JANUARY. END SUMMARY.

2. GENERAL QUESTIONS. FRG REP PRESENTED EC-9 JANUARY 10 BONN DECISIONS ON CSCE ISSUES (TALKING POINTS BY AIRGRAM). HIGHLIGHTS

INCLUDE FOLLOWING POINTS: CSCE DRAFTING SHOULD BEGIN IN JANUARY, PHASE II SHOULD CONTINUE AS LONG AS NEEDED, IF PROLONGATION WILL SERVE INTEREST OF OBTAINING SUBSTANTIAL RESULTS; THE PRINCIPLE OF INVIOABILITY OF FRONTIERS MUST BE DIRECTLY LINKED TO INCLUSION OF PRINCIPLE OF POSSIBILITY FOR PEACEFUL CHANGE; POSSIBILITY SHOULD BE RETAINED FOR FURTHER CONSULTATION WITH NON-PARTICIPATING MEDITERRANEAN COUNTRIES; LEVEL AND TIMING OF PHASE III SHOULD BE DECIDED LATER. IN SUBSEQUENT DISCUSSION ALLIES AGREED THAT THERE SHOULD BE NO ARBITRARY OR ARTIFICIAL DEADLINES FOR COMPLETION OF CSCE PHASE II AND THAT CLOSE CONSULTATION AMONG 15 SHOULD CONTINUE. ALLIES RECOGNIZED THAT TIMING AND LEVEL OF PHASE III WERE IMPORTANT TO SOVIETS AND AGREED ON NECESSITY TO MAINTAIN POSITION THAT DECISION ON PHASE III CAN ONLY BE TAKEN ON BASIS OF POSITIVE CONFERENCE RESULTS.

3. FOLLOW-ON DISCUSSION ON FOLLOW-ON CONCENTRATED ON SUBSTANCE OF ISSUES AND TACTICS TO BE FOLLOWED AT GENEVA. ON TACTICS, MOST ALLIES AGREED WEST SHOULD MAINTAIN POSITION THAT NEED FOR FOLLOW-ON CAN ONLY BE JEDGED ON BASIS OF CONCRETE RESULTS. SINCE THESE WILL NOT BE KNOWN UNTIL LATE IN DRAFTING STAGE, WEST SHOULD TAKE NO POSITION UNTIL RESULTS BECOME CLEARER. NORWEGIAN REP ARGUED THAT, IN ORDER TO AVOID EVENTUAL NEGOTIATION SOLELY ON BASIS OF SOVIET, EE OR NEUTRAL TEXTS, WEST SHOULD TAKE THE INITIATIVE BY TABLING ITS IDEAS FOR FOLLOW-ON AT AN EARLY DATE. ON SUBSTANCE OF POSSIBLE FOLLOW-ON MOST SPEAKERS EXPRESSED CAUTIOUS APPROACH TO GENERAL POLITICAL FOLLOW-ON. ITALIAN AND FRENCH REPS FAVORED IDEA OF PROBATIONARY PERIOD DURING WHICH RESULTS OF CSCE AGREEMENTS COULD BE OBSERVED. FRG REP AGREED PROBATIONARY PERIOD COULD BE USEFUL, BUT DEFENDED FRG CONCEPT OF CONTINUING COORDINATION COMMITTEE. NETHERLANDS REP CIRCULATED WORKING PAPER FOR ALLIANCE DISCUSSION (TEXT BY AIRGRAM) PROPOSING A "REVIEW CONFERENCE" FOLLOWING PROBATIONARY PERIOD TO EVALUATE MEASURES. SPC AGREED ALLIES SHOULD STUDY FOLLOW-ON QUESTION CAREFULLY WITH CONSULTATIONS AT NATO AND GENEVA CAUCUS.

4. BASKET I. ON PRINCIPLES, ALLIES AGREED THAT CONFERENCE DISCUSSION SHOULD FOCUS ON FRENCH DRAFT ALTHOUGH SOME ELEMENTS OF CONFIDENTIAL

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YUGOSLAV DRAFT COULD BE CONSIDERED AS COMPROMISE SOLUTIONS. SPC ALSO SUPPORTED EC-9 DESIRE THAT POSSIBILITY FOR PEACEFUL CHANGE BE LINKED DIRECTLY WITH PRINCIPLE OF INVIOABILITY OF FRONTIERS. ON IMPLEMENTATION OF PRINCIPLES, UK PROPOSED THAT WEST TAKE INITIATIVE IN TABLING INNOCUOUS DRAFT OF A "REPORT" ON THE WORK OF THE SPECIAL WORKING BODY. UK REP ARGUED THAT SUCH A "REPORT" WOULD PROVIDE HARMLESS SOLUTION TO PROBLEM OF DEALING WITH AMBITIOUS SWIS AND ROMANIAN PROPOSALS FOR IMPLEMENTATION OF THE PRINCIPLES. (INFORMAL TEXT OF UK PROPOSAL BY AIRGRAM.) SPC RECEIVED REPORT ON POLADS DISCUSSION OF CBM'S WHICH PROVOKED FURTHER QUESTIONS ON U.S. POSITION ON PRE-NOTIFICATION OF MOVEMENTS. (DETAILS SENT USNATO 0155).

5. BASKET II. SPC RECEIVED REPORTS OF ECONADS DISCUSSION OF BASKET II ISSUES (SEPTTEL) STRESSING THAT SOVIETS HAD NOT LIVED UP TO THEIR EXPECTED ROLE AS DEMANDEURS. ECONADS REPORT ALSO EMPHASIZED NEED FOR EFFECTIVE COORDINATION OF CONSULTATION AMONG EC-9 AND NATO 15 IN GENEVA.

6. BASKET III. WHILE SPC DID NOT HOLD DETAILED DISCUSSION OF BASKET III IN VIEW OF PLANNED NATO CAUCUS ON THIS SUBJECT IN GENEVA JANUARY 14, IT WAS GENERALLY RECOGNIZED THAT CONCRETE PROGRESS IN THIS AREA IS REQUIRED FOR SUCCESSFUL CSCE.
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